

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 ARA-10 EA-10 NEA-10

CIAE-00 DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00

PA-01 PRS-01 SP-02 SS-15 NSCE-00 SSO-00 INRE-00

USIE-00 /102 W

-----042068 100306Z /72

O 100138Z SEP 77

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 5279

INFO AMEMBASSY BONN IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY PRETORIA IMMEDIATE

AMEMBASSY DAR ES SALAAM

AMEMBASSY GABORONE

AMEMBASSY MAPUTO

AMEMBASSY LUSAKA

AMCONSUL CAPETOWN

C O N F I D E N T I A L USUN 2962

E.O. 11652: GDS

TAGS: PORG, SF, WA

SUBJ: NAMIBIA: TEXT OF INSTRUCTIONS ON INVITATION TO THE SOUTH
AFRICANS

REF: USUN 2946

1. THE FOLLOWING IS THE TEXT OF INSTRUCTIONS AGREED AMONG
THE FIVE CONCERNING THE INVITATION TO THE SOUTH AFRICANS
TO MEET WITH THE CONTACT GROUP SEPTEMBER 19-20.

2. QUOTE: BEGIN TEXT.

DRAFT TELEGRAM OF INSTRUCTIONS TO THE FIVE MISSIONS IN
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PRETORIA.

1. UNLESS THE FIVE MISSIONS IN PRETORIA SEE OBJECTION,
THE NEW YORK CONTACT GROUP WOULD BE GRATEFUL IF THE FOLLOWING
MESSAGE COULD BE CONVEYED TO BOTHA AS SOON AS POSSIBLE:-

BEGINS. THE CONTACT GROUP OF THE FIVE HAVE ASKED US TO

APPROACH YOU ABOUT THE NEXT ROUND OF TALKS BETWEEN THE FIVE AND SOUTH AFRICAN ON NAMIBIA.

OUR GOVERNMENTS SHARE YOUR SENSE OF URGENCY ABOUT THE NEED TO REACH AN EARLY AND ACCEPTABLE SETTLEMENT. YOU WILL KNOW FROM THE ACCOUNT GIVEN BOTH TO YOU AND TO MR. FOURIE OF THE FIVE'S TALKS WITH SWAPO THAT WHILE SOME ASPECTS OF THE PROBLEM NOW SEEM SOMEWHAT LESS CONTROVERSIAL, THERE ARE OTHERS ON WHICH RELATIVELY LITTLE PROGRESS HAS AS YET BEEN MADE. WE NEED TO REACH AGREEMENT ON THE FRAMEWORK OF A SETTLEMENT, INCLUDING, IN PARTICULAR, AGREEMENT ON A PHASED PLAN OF WITHDRAWAL OF SOUTH AFRICAN FORCES FROM NAMIBIA AND RELATED QUESTIONS. CLEARLY THE SECURITY COUNCIL WILL ONLY BE IN A POSITION TO AUTHORISE THE DESPATCH OF A SPECIAL REPRESENTATIVE OF THE SECRETARY-GENERAL TO THE TERRITORY WHEN THE FRAMEWORK OF A SETTLEMENT HAS BEEN AGREED UPON, ALTHOUGH UNDOUBTEDLY THE SPECIAL REPRESENTATIVE WILL THEREAFTER NEED TO DISCUSS A NUMBER OF DETAILED POINTS WITH THE ADMINISTRATOR-GENERAL, ESPECIALLY CONCERNING THE ARRANGEMENTS FOR THE ELECTIONS.

IN NORMAL CIRCUMSTANCES THE CONTACT GROUP WOULD HAVE BEEN HAPPY TO PROPOSE THAT THIS THIRD ROUND OF TALKS SHOULD TAKE PLACE IN SOUTH AFRICA, AS ON THE TWO PREVIOUS OCCASIONS. WE RECALL, HOWEVER, THAT IN OUR LAST ROUND OF DISCUSSIONS, YOU INDICATED A WILLINGNESS TO COME TO NEW YORK IF THAT WAS CONFIDENTIAL

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NEEDED. THE CONTACT GROUP HAVEN'T THEREFORE ASKED US TO SUGGEST TO YOU THAT THE NEXT ROUND OF TALKS WITH SOUTH AFRICA SHOULD TAKE PLACE IN NEW YORK OR ELSEWHERE IN NORTH AMERICA IF THIS SHOULD NOT PROVE TOO INCONVENIENT TO YOU. HOWEVER, IF NECESSARY, THE CONTACT GROUP WOULD BE PREPARED, GIVEN THE URGENCY OF THESE DISCUSSIONS, TO GO TO PRETORIA OR TO A CITY IN EUROPE.

AS REGARDS TIMING, THE CONTACT GROUP SUGGEST THAT 19-20 SEPTEMBER WOULD BE THE MOST CONVENIENT DATES. THEY RECOGNISE THAT WE ARE NOW CLOSE TO THOSE DATES, BUT OUR GOVERNMENTS SHARE YOUR CONCERN TO MAKE RAPID PROGRESS TOWARDS A SETTLEMENT AND HOPE THAT YOU WILL CONSIDER THE SUGGESTION IN THAT LIGHT. IT WOULD BE HARD TO MEET LATER IF OTHER PARTIES ARE TO BE BROUGHT TO AGREE UPON THE OUTLINES OF A SETTLEMENT WITHIN A REASONABLE TIMETABLE. ENDS.

2. IN DELIVERING THE MESSAGE TO BOTHA, THE CONTACT GROUP SUGGEST THAT THE FOLLOWING POINTS SHOULD BE MADE ORALLY:-
(A) CLEARLY OUR NEXT ROUND OF TALKS WILL HAVE TO DEAL WITH ALL THE ELEMENTS OF A SETTLEMENT. BUT OF THESE, THE PHASED PLAN OF WITHDRAWAL OF SOUTH AFRICAN FORCES IS

THE MOST IMPORTANT.

(B) THE FIVE MISSIONS SHOULD ALSO TAKE THE OPPORTUNITY TO INFORM BOTHA THAT THEY HAD NO PRIOR WARNING OF THE COUNCIL FOR NAMIBIA'S STATEMENT ON WALVIS BAY, AND INDEED DID NOT SEE A TEXT UNTIL SOME TIME AFTERWARDS. THE SHOULD ADD THAT THEIR LATEST UNDERSTANDING IS THAT THE INDIAN ACTING PRESIDENT OF THE COUNCIL FOR NAMIBIA IS SEEKING TO PLAY THE ISSUE DOWN, AND THAT HE WILL TRY TO CONFINED HIMSELF TO FORWARDING THE COUNCIL FOR NAMIBIA'S STATEMENT ON WALVIS BAY, AND ITS FURTHER STATEMENT ON ALLEGED NUCLEAR TESTING, TO THE SECURITY COUNCIL. THE FIVE MISSIONS SHOULD DECLINE TO BE DRAWN ON THE LEGAL
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STATUS OF WALVIS BAY, BUT SHOULD REPEAT THAT THE ISSUE WILL CAUSE POLITICAL COMPLICATIONS. THEY COULD GO ON, IF THEY JUDGE IT APPROPRIATE, TO EXPRESS THE HOPE THAT SOUTH AFRICA WILL DO NOTHING FURTHER TO AROUSE DEBATE AT THE UN AND ELSEWHERE ON WALVIS BAY. IF WE ARE TO AVOID WALVIS BAY BECOMING A MAJOR ISSUE IN OUR NEGOTIATIONS, THE MATTER MUST BE ALLOWED TO REST FOR A WHILE.

END TEXT. UNQUOTE.
LEONARD

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